

**Province: Helmand**  
**Governor: Mohammad Gulab Mangal**  
**Provincial Police Chief: Mohammad Hussain Andiwai**

**Updated: March 25, 2008**

<b>Population Estimate:</b> 1,441,769		Urban: 86,506 (6%)		Rural: 1,355,263 (94%) <sup>1</sup>	
Area in Square Kilometers: 58,584			Capital: Lashkar Gah		
Names of Districts: Dishu, Garmser, Reg, Nad Ali, Nawai Barakzai, Lashkar Gah, Nahrissarraj, Sangin, Washer, Naw Zad, Musa Qala, Kajaki, and Baghran.					
<b>Ethnic Groups:</b> Pashtun majority, Baluch minority in South		<b>Religious Groups:</b> Sunni Muslim, minority Shi'ite		<b>Tribal Groups:</b> Barakzai (32%), Noorzai (16%), Alokzai (9%), Eshaqzai (5.2%)	
Occupation of Population		Major: Poppy farming		Minor: agriculture, animal husbandry	
Crops/Farming/Livestock:		Opium, apricot, grape, melon cultivation, animals include sheep, goats, camels			
Literacy Rate Total: 4% <sup>2</sup>					
Number of Security Incidents in 2007:		January: 20 February: 22 March: 20 April: 15	May: 26 June: 20 July: 32 August: 17	September: 21 October: 12 November: 15 December: 19	
Poppy (Opium) Cultivation:		2006: 69,500 ha		2007: 102,770 ha	
Transportation:		<b>Primary Roads:</b> The ring road passes through the north from Kandahar to Delaram			
Electricity: Could be quite extensive should the Kajaki dam become fully operational.					
Rivers: Helmand					
Significant Topographic Features		Desert in the South, rising to hills in the north. Fertile Helmand River Valley runs the length of the province. <sup>3</sup>			

## **Political Landscape:**

### ***Political Leaders:***



#### **Governor Mohammad Gulab Mangal (aka Golub Mongul, Gulabuddin Mongal):**

Pashtun Mangal, born in Gardez, Paktia. Approximately 52 years old. Received B.S. degree in Literature from Kabul University. Worked in Interior Ministry under the Communist government during the 1970s. Participant in anti-Soviet jihad. Served as Head of Constitution Commission in the United Nations and as governor of Paktika from March 2004 to March 2006.

Previously governor of Paktika and Laghman, he was re-appointed as governor of Helmand on March 22, 2008 replacing Assadullah Wafa. His leadership as governor is considered to be among the best in Afghanistan since 2001, bringing experience and credibility on security and development issues to the job.<sup>4</sup> He has proven to bridge the divide between the government and the people and his appointment to Helmand is anticipated to do just that with the Taliban. "Anyone who wants to lay down their guns and accept the Afghan constitution, values and current version of the administration can enjoy all the privileges of any Afghan. It's always been the

<sup>1</sup> Ministry of Reconstruction and Rural Development, *Provincial Development Report, Helmand*, available from <http://www.mrrd.gov.af/nabdp/Provincial%20Profiles/Helmand%20PDP%20Provincial%20profile.pdf>.

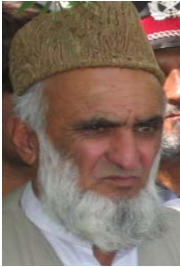
<sup>2</sup> *Afghanistan Human Development Report 2007*, United Nations Development Program, 2007, 164.

<sup>3</sup> *Afghanistan Human Development Report 2007*, United Nations Development Program, 2007, 166.

<sup>4</sup> Alastair Leithead, "New Hope for Helmand province," *BBC News, Kabul*. March 23, 2008 [http://news.bbc.co.uk/2/hi/south\\_asia/7310472.stm](http://news.bbc.co.uk/2/hi/south_asia/7310472.stm) (March 25, 2008).

policy.”<sup>5</sup> Mangal has discussed plans to open a dialogue with top-tier Taliban, whom he described as “foreign-affiliated” and Al-Qaeda militants.<sup>6</sup> His relationship with British in Helmand are very good and he comes well recommended by members of the international community.<sup>7</sup>

### Former Governor Assadullah Wafa



As of February 29, 2008, Assadullah Wafa has been reassigned to the national government in Kabul as , perhaps due to perceived deficiencies in leadership. A replacement has not yet been selected.<sup>8</sup> Becoming governor in 2006, Wafa was previously governor of Kunar, and before that, Paktia. He is widely viewed as conciliatory, negotiating both Taliban and Hezb-e Islami members into surrendering. He is from Spin Boldak along the border with Pakistan in Kandahar province, where his native Achekzai have been in competition with the Noorzai for supremacy. He has sons abroad in Dubai and elsewhere, and is evidently independently wealthy. He is in his 60's, and educated, although he speaks no English and speaks Dari rather haltingly. During recent operations in Musa Qala he demonstrated an extensive ability to multitask.

### Deputy Governor Mullah Amir Mohammed - Deceased



Also known as Hajji Pir Mohammad. Originally from the Musa Qala area, his brother, a shura member, was still residing their during the recent episode of Taliban control in the district. He was killed January 21, 2008 by a suicide bombing at a mosque in Lashkar Gah.<sup>9</sup>

### Chief of Police Mohammed Hussein



Was targeted for assassination in Gereshk District on August 23, 2007 by anti-government forces, but escaped unharmed. Three civilians were killed, however, and 14 wounded. There have been a staggering number of assassinations of district police chiefs in Helmand. The previous police chief was Abdul Rehman Jan.

### National Directorate of Security Chief



Previously occupied by the late MP Amir Dad Muhammad Khan. Further information forthcoming.

### Wolesi Jirga Members:<sup>10</sup>

<sup>5</sup> Ibid.









<sup>6</sup> “Afghanistan: New Helmand Governor Confirms Desire for Talks with Taliban,” *RadioFreeEurope*, March 21, 2008, <http://www.rferl.org/featuresarticle/2008/3/6577FDE7-395C-47F4-987F-925A4861DFC1.html> (March 25, 2008).

<sup>7</sup> Alastair Leithead, “New Hope for Helmand province,” *BBC News, Kabul*. March 23, 2008 [http://news.bbc.co.uk/2/hi/south\\_asia/7310472.stm](http://news.bbc.co.uk/2/hi/south_asia/7310472.stm) (March 25, 2008).


<sup>8</sup> “Helmand governor moved from job,” *BBC News*, February 29, 2008, [http://news.bbc.co.uk/2/hi/south\\_asia/7271407.stm](http://news.bbc.co.uk/2/hi/south_asia/7271407.stm) (accessed February 29, 2008).

<sup>9</sup> “Blast kills top Afghan official,” *BBC News*, 31 January 2008 <[http://news.bbc.co.uk/2/hi/south\\_asia/7219312.stm](http://news.bbc.co.uk/2/hi/south_asia/7219312.stm)> (31 January 2008).


<sup>10</sup> US Embassy Kabul Afghanistan Election Observation Team and Joint Election Management Board, 2005.

	Haji Wali Jan Sabri	Male Noorzai Pashtun	Member of Rules Committee. Primary education. Former Gereshk police chief. Father was provincial police chief.
	Dad Mohammad Khan (Amir Dado)	Male Alokzai	Allied with Qanooni's Jamiat. Member of Counternarcotics Committee. Former Helmand NDS chief. Powerful in Sangin area.
	Shaikh Nimatullah Ghafari	Male Shi'a Hazara	Allied with Wahdat. Member of Education Committee. High school grad with fluent English. Brother is provincial director of public health.
	Haji Mir Wali Khan	Male Barakzai	Allied with Hezb-e Islami. Member of Internal Security Committee. High school grad, powerful in Gereshk District.
	Engineer Abdul Matin	Male Barakzai	National economy deputy. University educated, wealthy.
	Haji Mohammad Anwar Khan	Male Ishaqzai Pashtun	Member of Rules Committee. Very respected tribal elder, formerly allied with HiG.
	Nasima Niazi	Female Naizi Pashtun	Member of Communications Committee. Girls' high school principal.
	Naz Parwar Hadi	Female Laghmani Pashtun	Member of Rules Committee. Former girls' high school principal.

### **Meshrano Jirga Members:<sup>11</sup>**

No picture available	Mullah Shir Mohammad Akhundzadah	Male Popolzai	Former Helmand governor. Member of Internal Security Committee. Has bachelors' degree.
	Haji Maboob Khan	Male Alokzai	Secretary of Armed Services Committee. Has bachelors' degree. Large landholder from Garmseer.

<sup>11</sup> US Embassy Kabul Afghanistan Election Observation Team and Joint Election Management Board, 2005.

	Haji Abdul Wahid	Male Barakzai	Has 9 <sup>th</sup> grade education. From Lashkargah, where he owns a string of pharmacies.
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**Provincial Council Members:**

	Haji Mohammad Salim Wardak		Shirina Barakzai
	Haji Abdul Ahad Khan		Raazia Baluch
	Mohammad Anwar		Salima Sharifi
	Haji Mohammad Gul		Haji Talib
	Haji Qurban Ali Urozgani		Haji Toor Khan
	Haji Din Mohammad		Reza Gul
	Al-haj Mohammad Hasan		Haji Mohammad Naeem

## **Human Terrain:**

**Alakozai:** The Alakozai (Alikozai; Alokzai) form the majority of the population in Sangin District. They belong to the Durrani confederation, and can be further divided into the Khalozai (or Khan Khel), the Yarizai, the Surkani, the Kotezai, the Dadozai, the Khanizai, the Daolatzi (which are also found in the North of Afghanistan due to forced relocations in centuries previous), the Nasozai, and the Bashozai. The Alokzai people stretch from Farah to Kandahar, constitute a majority in the Arghandab District of Kandahar

**Alizai:** The Alizai mainly inhabit the North of Helmand, particularly Baghran, Musa Qala, Naw Zad, and Kajaki districts. They form a major branch of the Panjpay Durrani Pashtuns with two main sub-tribes, **Jalozai** and **Hasanzai**. Clashes between the Jalozai and Hasanzai have been a major source of tension in northern Helmand province. Present Governor Sher Mohammad Akhundzada is Jalozai while Abdul Wahid, a major figure in Baghran district, Helmand province is Hasanzai. The feud between Abdul Wahid and the father of Sher Mohammad dates back to the Jihad period.

**Baluch:** The Baluch, thought to number over a million in Afghanistan, are an Indo-Iranian ethnic group spread over Afghanistan, Pakistan, and Iran. Significant numbers also exist abroad. In Pakistan, Baluchi independence groups have long fought with Islamabad over the revenues from natural resources in Baluchistan. The capital of Pakistani Baluchistan is Quetta, where many of the Taliban are thought to have fled after their fall from power, but Kalat, further south, has traditionally been the seat of the Baluch Khans. The Baluch are overwhelmingly but not entirely Sunni Muslims. Their power-structures, based on the khan, are generally perceived to be more concentrated than those of the more fractious Pashtuns. In Afghanistan they are primarily nomadic, roaming the southernmost districts of the three southernmost provinces. In Helmand they are prominent in the Dishu and Garmseer districts.

**Barakzai:** The Barakzai Zirk Durrani mainly inhabit the East of Helmand, particularly Nahrisarraj, Lashkar Gah, and Naway-i Barakzai districts. They rose to prominence with Dost Mohammad Shah (the British East India Company's adversary in the first Anglo-Afghan War) and furnished a string of kings through the current aspirant to the throne, Heir Apparent Ahmad Shah. Accordingly, they are one of the most respected tribes in the country.

**Barech:** The Barech Durrani Pashtuns mainly inhabit Dishu District. There appears to be little ethnographic literature on the Barech beyond the observations of some 19<sup>th</sup> and early 20<sup>th</sup> century British civil and military personnel (see Adamec, *Historical and Political Gazetteer of Afghanistan, Vol. 5, Kandahar and South-Central Afghanistan* 1980, Akademische Druck-u. Verlagsanstalt, Graz-Austria). Despite the Barech claims of Durrani kinship, there is reason to believe that the Barech have a different ethnic origin, perhaps Baloch, and transferred their ethnic/tribal identity during a shift in the power balance between the Kingdom of Afghanistan and the Emirate of Qalat.

**Eshaqzai:** Most numerous in the Northeast of Helmand, the Eshaqzai are strongest in Musa Qala, Sangin, and Nawzad. They are a subset of the Durrani confederation. There are also many in Farah and Herat provinces. They can be broken down into the Misrikhel (Khankhel), the Mandinzai, and the Hawazai. In the past, they were derogatorily referred to as "Sagzai," or "vegetable people."<sup>12</sup>

**Kharoti:** The Kharoti Powindah Ghilzais are Kuchi nomads. The Kharoti clan is the second largest Ghilzai Pashtun tribal group. Generally, they do not cooperate with anti-coalition militias or participate in

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<sup>12</sup> Ludwig W. Adamec, *Historical and Political Gazetteer of Afghanistan, Farah and Southwestern Afghanistan*, Graz: Akademische Druck, 1973, pg 128.

their activities. Their political stance and support for the government is in part, at least, due to their rivalry with the Suleimankhel and the Waziris. Notable members of the Kharoti clan include Gulbuddin Hekmatyar and Harakat, both of Hezb-e Islami Gulbuddin (HIG). Overall, however, the Kharoti are not supportive of HIG. Former Paktika provincial governor, Ghulab Mangal, considered the Kharoti among the most reliable of Ghilzai tribal groups.<sup>13</sup>

Kuchis are most often Pashtuns, but occasionally some are of non-Pashtun ethnicity, such as Baluch. To be a Kuchi is not who one is, or what one does, but what one is. More than a vocation and less than a race, the Kuchi are more appropriately thought of as a caste of nomadic herdsman. Their four main animals are sheep, goats, camels and donkeys. They cross boundaries with ease. They have a very high illiteracy rate.<sup>14</sup> Involved in a constant and centuries old range war with the Hazara, the Kuchis have moved across Afghanistan and Pakistan for generations. Dispersed and well-traveled, they often receive news from distant relations in far-away provinces relatively quickly. The self-declared “leader” of the Kuchis is one Hashmat Ghani Ahmadzai. Partially settled by the king and the following socialist governments, they were strong supporters of the Taliban, both ideologically and pragmatically, as they came into possession of many Hazara lands thanks to the repression of the Shi’ite Hazara by the Taliban. There are estimated to be around three million Kuchi in Afghanistan, with at least 60% remaining fully nomadic and over 100,000 displaced in the South of Afghanistan due to drought in the past few years.<sup>15</sup>

**Noorzai:** The Noorzai Panjpai Durrani Pashtuns primarily inhabit Garmseer and Washer districts, in the Northwest and Southeast of the province. Although usually categorized and self-identified as Panjpay Durrani, many Zirak Durrani dismiss the Noorzai as Ghalji or Ghilzai, not Durrani at all. At this point in time, it is not clear whether this is a long-standing belief or has arisen out of the turmoil of the past three decades, particularly the close partnership between the Noorzai and the Ghalji-dominated Taliban leadership. Given the numbers and importance of the Noorzai in the south, this attitude may have consequences for long-term tribal politics.

**Suleimankhel:** Part of the Ghilzai confederation, the Suleimankhel is one of the largest sub-tribes. The bias of some sub-tribes toward the Taliban in part may be explained by their proximity to the Pakistan border and the influx of insurgents and the radical politics. They have been allied with the Hotaki in the past, and their traditional rivals include the Karoti.<sup>16</sup> Principal sub-divisions of the Suleimankhel include the Alizai, Sulemanzai, and Jalalzai. Other sub-divisions include the Alikhel, the Nizamkhel, and the Shakhel. It is interesting to note that the Alikhel sub-tribe, which primarily lives in the northwest of Paktika, has been more cooperative with the central government and coalition forces. The Nizamkhel and Shakhel also remain more supportive of the government, which may be explained in part by their rivalry with the Jalalzai.<sup>17</sup>

## **Security Landscape:**

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<sup>13</sup> US State Department Gardez Provincial Reconstruction Team Political Officer Reporting, 2004.

<sup>14</sup> “Afghanistan,” 2007 CIA World Factbook, <https://www.cia.gov/library/publications/the-world-factbook/geos/af.html> (accessed June 8, 2007), and Marc Herold, “War and Modernity: Hard Times for Afghanistan’s Kuchi Nomads,” *Cursor*, <http://www.cursor.org/stories/kuchi.html#5> (accessed June 8, 2007).

<sup>15</sup> “Afghan Nomads Say U.S. Bombing Killed Nine,” Associated Press, September 25, 2003 [http://abcnews.go.com/wire/World/ap20030925\\_221.html](http://abcnews.go.com/wire/World/ap20030925_221.html) (accessed June 8, 2007), and Paul Garwood, “Poverty, violence put Afghanistan’s fabled Kuchi nomads on a road to nowhere,” Associated Press, May 14, 2006, <http://www.rawa.org/nomad.htm/> (accessed June 8, 2007).

<sup>16</sup> US Department of State Gardez Provincial Reconstruction Team Political Officer Reporting, 2004.

<sup>17</sup> US Department of State Gardez Provincial Reconstruction Team Political Officer Reporting, 2004.

**General Level of Security:** Security in Helmand Province is extremely poor. The Province has long suffered from serious infiltration of anti-government forces. Opium cultivation and production forms the vast majority of the province's income, and almost every family is involved in the pernicious trade.

The districts of primary concern are:

**Garmser:** Bordering on Kandahar Province and Pakistan's Baluchistan Province, Garmser has seen a number of cross-border raids. The district center was overrun in November of 2007, and a number of other Afghan security force checkpoints have been attacked. Before being overrun, the district had been quiet for a month.

**Greshk:** Scene of fierce fighting and assassinations. Vies with Garmseer for instability. District chief was abducted in August, after the Taliban commander for the district was killed the month before. There have been many civilian casualties in the fighting, usually as a result of suicide bombings, but also, allegedly, (especially in May and June 2007) by coalition airstrikes.

**Musa Qala:** The longest Taliban-held district, Musa Qala was the scene of fierce fighting towards the end of 2007 as ISAF forces sought to wrest control of the area. It is thought many anti-government fighters faded away towards the end of the battle, and may be waiting for foreign forces to leave before resuming their harassment of government targets.

**Lashkargah:** The capital has seen a high rate of suicide attacks, especially against government targets and soft NGO targets.

**Kajaki:** Location of a damn that can provide several provinces with sufficient power and irrigation resources, the district is naturally a target of insurgents who see the development of Afghanistan as a serious threat to their mission of preventing Afghanistan's advancement. There were significant battles with security forces in the first half of 2007.

**Sangin:** A heavily populated district, Sangin has seen more of the desperate type of Taliban actions, including the lynching of a boy for being in possession of dollars, the planting of IEDs and mines, ambushes, attacks on the district headquarters, and suicide attacks. The district has quieted somewhat since the summer of 2007. Unfortunately, civilian casualties in the district have been very high. In February of 2007 the governor alleged there were some 700 al Qaeda operatives creating havoc in the district.

## **DISTRICTS**

The districts of Helmand Province are nebulous. At present the thirteen districts of Helmand are Dishu, Garmser, Reg, Nad Ali, Nawai Barakzai, Lashkar Gah, Nahrissarraj, Sangin, Washer, Naw Zad, Musa Qala, Kajaki, and Baghran.

